

2025
FEDERAL
PROGRAMS
INSTITUTE

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Federal Programs
Driving Local Change

Carryover, Waivers, and Expiring Funds

Alfred Garrett & Kate Smitheal

*Grants Management Team |
Division of Federal Programs and Oversight*



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Agenda

- Grant Cycle Overview
- Carryover
- Waivers
- Expiring Funds
- How to Keep Track?
- **New:** Carryover and Expiring Funds Review

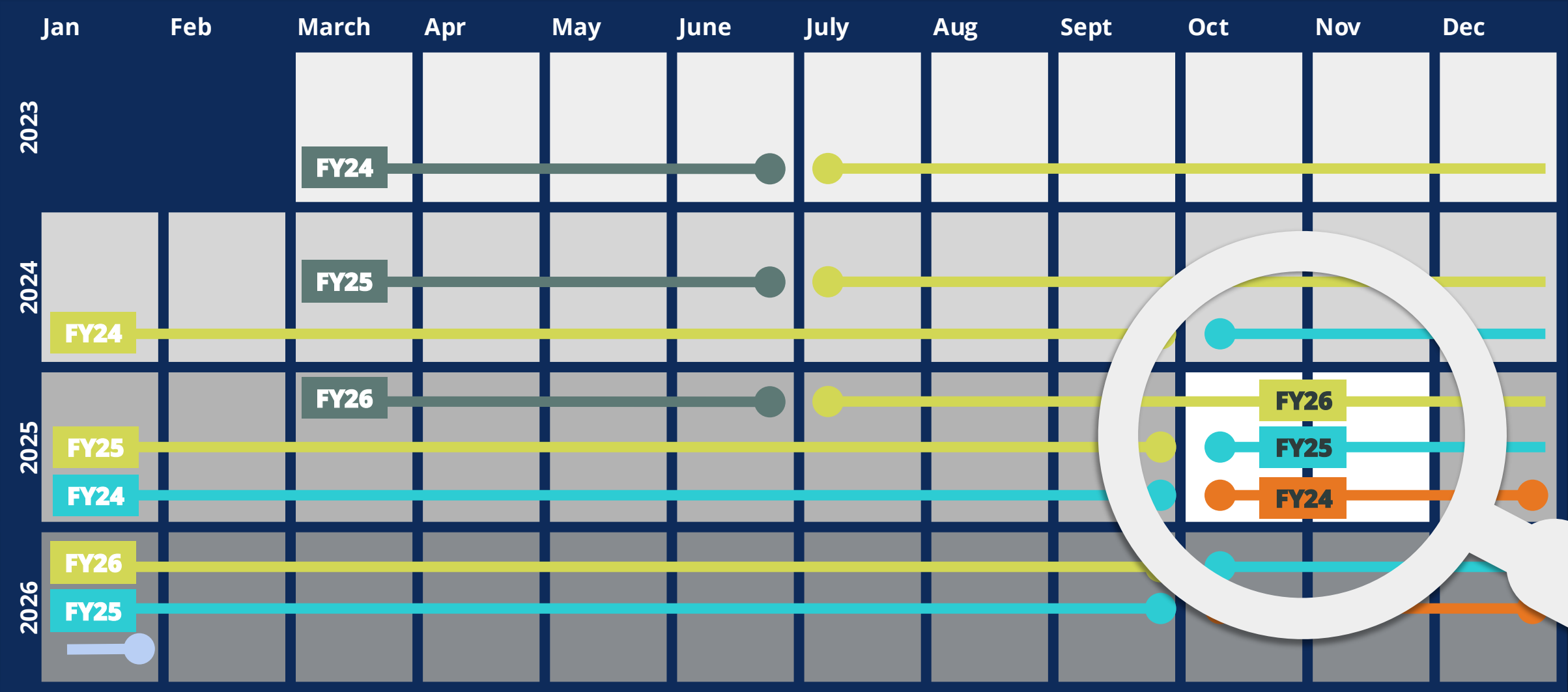


Grant Cycle Overview

FY24 Grant Cycle Overview



FY24, FY25, *and* FY26





What does this mean for August 2025?

- In the FY26 Consolidated Funding Application (CFA), local education agencies (LEAs) could be budgeting and spending grant funds for:
 - **FY24 Incoming Carryover ("Expiring Funds")**
 - **FY25 Incoming Carryover ("Carryover")**
 - **FY26 Grant Allocations**
- Fortunately, ePlan is programmed to track expenditures against the oldest funding first!

Carryover

Review of the Tydings Amendment

- In general, under this provision, any funds not obligated and expended during the period for which they were awarded become carryover funds and may be obligated and expended during the succeeding fiscal year.
 - See GEPA § 421(b) (20 U.S.C. § 1225(b))
- **Note: Total of 27 months of availability.**
 - **Budget Period:** Grants are awarded for 15 months (July-Sept of following year)
 - **Carryover/Tydings Period:** Adds an *additional* 12 months. (Oct-Sept)
 - **Liquidation Period:** Allows LEAs to liquidate funds that were obligated during the Budget period and Carryover period.

FY24 Grant Cycle Overview



A Quick Carryover Review

- The Elementary and Secondary Education Act (ESEA) permits for carryover into the Tydings period.
- Some grants have carryover limitations
 - **Title I, Part A (including Neglected); Title I, Part D (Subparts 1 and 2)**
 - Any carryover over 15 percent must be returned or justified via waiver.
 - Transfers into Title I are included in the carryover calculation.
 - **Title III, Part A - ELL; Title III- Immigrant;**
 - Any carryover over 25 percent must be returned or justified via waiver.
 - **Title IX McKinney-Vento**
 - Any carryover over 25 percent must be returned or justified via waiver .
 - This requirement has been waived for the FY25 grant due to the USEd extension.



Carryover Timing Rules

- LEAs have an **initial 15 months** to obligate federal funds
 - From July 1 of the grant year through Sept. 30 of the following year
- Under the Tydings Amendment, LEAs have an **additional 12 months** of budget period to obligate funds.
 - Oct. 1 of grant year 2 to Sept. 30 of grant year 3.
- Carryover limitations apply to the Tydings period.
- Final Expense Reports (FERs) in ePlan determine *official final* carryover amounts.



Title I, Part A (*Including Neglected*)

- **Carryover Limit: 15 percent**

- **Includes:**

- Title I Allocations and Title I, Part A – Neglected allocations
 - Transfers from Title II, Part A or Title IV, Part A
 - Transfers to Consolidated Administration

- **Does not include:**

- Reallocated Title I funds
 - School Improvement funds (ESEA § 1003(a)/(g))
 - Allocations under \$50,000
- If over the limit, LEAs must return excess funds to the SEA unless a waiver is granted.
- Waivers may be granted at TDOE discretion once every **three (3)** years.



Example – Title I, Part A:

- LEA's Total Allocation: **\$400,000**
 - *LEA's Total Allocation: \$250,000*
 - *Title I, Part A—Neglected: \$50,000*
 - *Transfers in from Title II and Title IV: \$100,000:*
 - Amount Spent/Obligated: **\$320,000**
 - Remaining Balance: **\$80,000**
 - Allowable Carryover (15%): **\$60,000**
- ✓ Compliant if LEA carries over **\$60,000** or less
- ✗ If LEA has **\$80,000** to carry over, it must either **return \$20,000** or **request a waiver**.

A child's hand with a purple wristband is pointing to a book titled 'Zack Gets a Pet'. The book is open to a page with text and a small illustration of a cat. The child is sitting at a wooden table.

Title III, Part A

- **Carryover Limit: 25 percent**
 - LEAs may carry over up to 25 percent of their allocation.
 - Includes transfers into Title III, Part A from other Title programs
 - Includes transfers to Consolidated Administration
- If over the limit, excess is returned to the state and reallocated unless a waiver is granted.
- **Waiver Policy:**
 - Waivers may be granted once every two (2) years
 - If an LEA submits a waiver that is not needed, it does not count against the two (2) year limit
- ***Note for Fiscal Agents:*** Each consortia LEAs allocation is considered individually for the 25% carryover limit. Individual members must manage their own waiver requests.

Example – Title III, Part A–ELL:

- Total Allocation: **\$100,000**
 - Amount Spent/Obligated: **\$72,000**
 - Remaining Balance: **\$28,000**
 - Allowable Carryover (25%): **\$25,000**
- ✓ LEA may carry over **\$25,000**
- ✗ The **excess \$3,000** must be returned or a waiver requested.



Memorandum of Agreement (i.e., *Additional Funds from FY18-22 Allocation Adjustments*)

- The Memorandum of Agreement (MOA) between the U.S. Department of Education (ED) and the Tennessee Department of Education (department) outlines that the **additional funds awarded to LEAs, as outlined in the MOA, do not count toward carryover limitations under Every Student Succeeds Act (ESSA) and state requirements.**
 - Each LEA's original allocation amount is used to calculate the state and federal carryover limitation grant requirements under ESSA § 1127(a).

Waivers and Release of Funds

Federal Program Waiver Request

- ED authorizes the department to issue waivers for carryover requirements.
- Submit waivers through the ***ePlan Federal Program Waiver Request*** data and information tool.
- Select the grant page, check the box, and provide a detailed explanation.
- See [Federal Program Waiver Instructions](#) for more information.

Release of Funds Request

- LEAs may opt to release funds at any time.
- Submit Release of Funds requests through the ***ePlan Release of Funds*** data and information tool or through the ***Final Expenditure Report***.
- ***Note:*** Releasing funds increases the LEA's risk profile under the Risk Analysis.
- See [Release of Funds Instructions](#) for more information.

Expiring Funds



Expiring Funds (FY24 Grant Funds)

- These funds must be obligated by Sept. 30.
- Funds obligated by Sept. 30 may be liquidated and submitted for reimbursement until Dec. 15.
- Unobligated funds are reverted back to the U.S. Treasury.
- ***Note that FY24 Title IX McKinney-Vento grant funds were given a 12-month extension from the U.S. Department of Education.*

Obligation

If the obligation is for:	The obligation is made:
Acquisition of real or personal property	On the date on which the subgrantee makes a binding written commitment to acquire the property.
Personal services by an employee of the State or subgrantee	When the services are performed.
Personal services by a contractor who is not an employee of the State or subgrantee	On the date on which the subgrantee makes a binding written commitment to obtain the services.
Performance of work other than personal services.	On the date on which the subgrantee makes a binding written commitment to obtain the work.
Public utility services	When the subgrantee receives the services.
Travel	When the travel is taken.
Rental of real or personal property	When the subgrantee uses the property.

See 34 CFR §76.707

How to Keep Track?

So, how do we see where we are?

- ePlan!
 - Project Summary
 - The new "Carryover and Expiring Funds" review data and information tool in ePlan.
- The LEA's fiscal department and accounting systems.
 - Remember, ePlan does not reflect obligated funds until they are expended and reimbursed.



ePlan Project Summary

ePlan Home
Administer
Search
Reports
Inbox
Planning
Monitoring
Funding
Data and Information
Reimbursement
Requests
Project Summary
LEA Document Library
Address Book

Project Summary

Example (###) Public District - FY 2022

Fiscal Year: 2022

Funding Application: -All Funding Applications-

Status: Most Recently Approved

SearchReset

Project Number	Funding Application	Grant
22-###-###000	Consolidated	Title I, Part A
22-###000	Consolidated	Title II-A
22-###000	Consolidated	Title III
22-###000	Consolidated	IDEA, Part B

Project Summary View

Example (###) Public District - FY 2024

Return to Project Summary

Project Information	
Organization Name	Example
Organization Number	###
Fiscal Year	2024
Funding Application	Consolidated
Grant	Title I, Part A
Award Type	Federal
Project Number	24-###-###000
Initial Approval Date	7/1/2023
Most Recent Approval Date	5/31/2024
Indirect Cost Rate	2.97%
Revision Number	7
CFDA Number	84.010A
	View
	View
	View
	View

- **Project Summary** shows allocations and expenditures
- **Tip: Pay attention to Fiscal Years** – Project Summary shows the funding application fiscal year, not the grant year. (i.e., – For FY24 funds, look in FY24, FY25, and FY26 to see total FY24 fund expenditures.)

Carryover and Expiring Funds Review

Carryover Data Dates

Carryover (FY25) and Expiring (FY24) Funds Updated	Expiring (FY24) Funds Updated Only
<ul style="list-style-type: none">• <i>August 15 (**Acknowledgement needed by August 31)</i>• August 21• August 29• September 5• September 12• September 19• September 26	<ul style="list-style-type: none">• October 31• <i>November 14 (**Acknowledgment needed by November 30)</i>• December 1• December 15

Carryover and Expiring Funds Review

- The Carryover and Expiring Funds Review is now available in ePlan.

Carryover and Expiring Funds Review								
The data below reflects the State's allocation and expenditure records for the LEA. Please review and take the appropriate action to ensure that funds are fully obligated by September 30.								
Carryover Review								
Grant	Maximum Carryover Limit	Total Allocation - <i>* Includes transfers in.</i>	Remaining Funds	Percentage (%) of Allocation Remaining	Carryover Compliance Status	Amount to be Obligated by Sept. 30	Last Waiver Date	Waiver Eligibility
Title I, Part A and Title I, Part A - Neglected	15%	\$297,733.96	\$47,698.49	16.02%	Non-Compliant	\$3,038.40		Eligible

Expiring Funds Review		
Grant	Allocation	Remaining Funds
Title I, Part A	\$301,681.81	\$0.00



How to access *Carryover and Expiring Funds Review*?

- Data and Information > FY26 > Active > **Carryover and Expiring Funds Review**
- At the top of the page, click **Draft Started**.
- Click **page name** to open a page.



Two types of Review Pages

- **Most pages – Review only.**
 - Data is provided for the LEA.
 - No action is needed in ePlan.
- **Two Pages – Review and Acknowledge Receipt.**
 - August – Review Carryover and Expiring Funds
 - November – Review Expiring Funds only.
 - Either LEA Fiscal Representative or LEA Authorized Representative can check the acknowledgement.

Funds Review

- On “...Funds Review...” pages, **review the grant balances and compliance status data**
- It is the LEA’s responsibility to ensure funds are obligated by Sept. 30.
- *Note that for the purposes of calculating carryover limitations*
 - (1) Title I, Part A, and Title I, Part A-Neglected funds are considered in the same calculation and
 - (2) Transfers to Title I, Part A are treated as the receiving grant, not the original grant.

Acknowledgement (due Aug. 30)

* Carryover and Expiring Funds Acknowledgement	
As the _____ [Select Role below] _____, I acknowledge that I am aware of the LEA's current fund balances, and obligation requirements prior to September 30, 2025.	
<input type="checkbox"/>	LEA Fiscal Director
<input checked="" type="checkbox"/>	LEA Authorized Representative [Director of Schools]

- On the ****Carryover and Expiring Funds Acknowledgement: Aug. 15, 2025,*** page,
 - **review the data** provided,
 - then **check the box** to identify your role and acknowledge that you have reviewed and understand the LEA's obligation requirement.
 - Either the *LEA Authorized Representative* or the *LEA Fiscal Representative* may complete the acknowledgement, but both must approve the instrument.
- Once the acknowledgement is checked, return to the Sections page and update the status for each reviewer.

Acknowledgement due Nov. 30

- On the ****Carryover and Expiring Funds Acknowledgement: Nov. 15, 2025***, page, review the provided data and complete the acknowledgment.
- Again, either the *LEA Authorized Representative* or the *LEA Fiscal Representative* may complete the acknowledgment.
- Click Save and Go To, to return to the Sections page and ensure that both reviewers approve the instrument.

A vertical image on the left side of the slide shows a child's hand with a purple wristband pointing to a page in a book. The page has text that is partially visible: "a cat?" Zack asks. Zack, "No! I'm up trees. Get back." There is also a small graphic of a lightbulb and some text that is partially obscured.

Resources

- [Federal Program Waiver Instructions](#)
- [ESEA Federal Waivers](#)
- [Project Summary instructions](#)
- [Carryover and Expiring Funds Review Instructions](#)
- [Release of Funds Instructions Updated 2025-08](#)

2025

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<https://forms.office.com/r/sbRAwQUV0d>

Up Next...

Click one of the links below to seamlessly join the next session of your choice.

2:00–3:10 p.m. ET
1:00–2:10 p.m. CT

[How to Evaluate the ESL Program](#)

Hannah Gribble

[Homeless Programming & Building
Collaborations with Federal Partners &
CBOs](#)

**Vanessa Waters, Theresa McCormick &
Karen Ball-Johnson**

[Title I, Part A: Overview with Deeper Dive
into Ranking & Serving](#)

Heather Farley & Randa Meade



Thank You!

Alfred Garrett | Grants Analyst
Alfred.Thomas.Garrett@tn.gov

Kate Smitheal | Director of Federal Grant Oversight
Kate.Smitheal@tn.gov

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